

TERNOPIL, 19 NOVEMBER 2025: CRUISE MISSILES INTO TWO NINE-STOREY BLOCKS

On the morning of 19 November 2025, in a mass attack of 476 drones and 48 missiles on Ukraine, Kh-101 cruise missiles launched from Russian strategic bombers hit two nine-storey residential buildings in Ternopil, in western Ukraine. Rescuers searched the rubble for four days. By 8 December the police counted 38 people killed, eight of them children; 94 were injured, 18 of them children. The UN Secretary-General condemned the attack. Russia's Ministry of Defence said all intended targets were hit.

UKRAINE EVIDENCE HUB

VERIFIED RECORD

OCT 2026

DRAFT — not published. Draft for the editor. Figures checked against the Ternopil Oblast Police (S. Ziubanenکو, Facebook, 8 Dec 2025, via Ukrainska Pravda, Fakty and ZAXID.NET), the State Emergency Service (DSNS, end of search 23 Nov 2025, via Interfax-Ukraine, 27 Nov 2025), the Air Force of Ukraine (19 Nov 2025, via Ukrinform), the Interior Minister (I. Klymenko, 19 Nov 2025, via Ukrainska Pravda) and UN statements (Secretary-General on X; Humanitarian Coordinator M. Schmale, via RFE/RL; High Commissioner V. Türk, via Gulf News). The number of children killed differs between sources: eight in the police count of 8 Dec 2025, seven in some international reports — the police figure is used. Three adults were still missing on 8 Dec 2025; later updates not yet located. No prosecutor's qualification located yet. Exact time of the impacts not given in the sources checked ('morning'). Photos: DSNS Ternopil region (CC BY 4.0), to be selected; no images of the dead or the wounded.

38

killed, among them eight children; three adults still missing B

Ternopil Oblast Police, 8 Dec 2025 (via Ukrainska Pravda, ZAXID.NET)

94

injured, among them 18 children; 46 people pulled from the rubble, seven of them children B

State Emergency Service, via Interfax-Ukraine, 27 Nov 2025

2

nine-storey residential buildings hit by Kh-101 cruise missiles launched from strategic bombers B

Air Force of Ukraine, 19 Nov 2025 (via Ukrinform)

476 · 48

drones · missiles launched at Ukraine that night; 442 drones and 41 missiles shot down or jammed B

Air Force of Ukraine, 19 Nov 2025, 10:00 (via Ukrinform)

BOTTOM LINE

Homes, not a front line. The Air Force of Ukraine reports that Kh-101 cruise missiles launched from strategic aviation hit residential apartment buildings in Ternopil, a regional centre in western Ukraine. The blocks stood on Stusa Street and 15 Kvitnia Street.

A toll that rose for three weeks. The police count reached 38 killed, eight of them children, by 8 December 2025; three adults were still missing. The emergency service counted 94 injured, 18 of them children, and pulled 46 people alive from the rubble.

'All intended targets were hit.' Russia's Ministry of Defence named defence-industry and energy facilities and drone storage sites in western Ukraine, did not mention Ternopil, and said the objectives of the strike were achieved.

LEGAL QUALIFICATION IN THREE LAYERS

KH-101 CRUISE MISSILES ON TWO RESIDENTIAL BUILDINGS; 38 KILLED INCLUDING 8 CHILDREN; 94 INJURED INCLUDING 18 CHILDREN — TIER B: AIR FORCE, POLICE, STATE EMERGENCY SERVICE

LONG-RANGE STRIKES ON CITIES FAR FROM THE FRONT — 2022 TO DATE — PATTERN

ATTACK DIRECTED AT CIVILIANS OR INDISCRIMINATE; NO QUALIFICATION BY A UKRAINIAN PROSECUTOR LOCATED — HUB INFERENCE, POSITION

Established. At Tier B the Air Force of Ukraine reports that Kh-101 cruise missiles launched from Russian strategic aviation hit residential apartment buildings in Ternopil on 19 November 2025; the police count 38 killed, including eight children (8 Dec 2025), and the emergency service 94 injured, including 18 children. At Tier A the UN Secretary-General condemned the overnight Russian missile and drone attacks on several Ukrainian regions. **Pattern.** The UN High Commissioner for Human Rights pointed to 'powerful long-range missiles combined with waves of drones increasingly being used by Russian forces'. **Position.** The hub's inference: cruise missiles striking two residential blocks with no military object named in or near them is an attack directed at civilians (Rome Statute art. 8(2)(b)(i)) or an indiscriminate attack (AP I art. 51(4)), pending any investigation.

WHAT WE ASK

Name the weapon and the launch aircraft in every Security Council statement on long-range strikes. Supply air defence that protects regional centres far from the front. Sanction the suppliers of Kh-101 components and the strategic-aviation units that launch them. Support the investigation and prosecution of those who ordered the strike.

Sources: A — UN Secretary-General on X, 20 Nov 2025 (via Novyny.LIVE, Ukrainska Pravda); UN Humanitarian Coordinator M. Schmale, 19 Nov 2025 (via RFE/RL); UN High Commissioner for Human Rights V. Türk, Nov 2025 (via Gulf News). B — Air Force of Ukraine, 19 Nov 2025 (via Ukrinform); Ternopil Oblast Police (S. Ziubanenکو), 8 Dec 2025 (via Ukrainska Pravda, ZAXID.NET, Fakty); State Emergency Service, 23–27 Nov 2025 (via Interfax-Ukraine); Interior Minister I. Klymenko, 19 Nov 2025; Mayor S. Nadal, Nov 2025. C — Ukrainska Pravda, Interfax-Ukraine, Ukrinform, The Moscow Times, The Page, Fakty, ZAXID.NET (19 Nov – 9 Dec 2025). RU — Russian Ministry of Defence, 19 Nov 2025 (via The Moscow Times). All accessed 30 Oct 2026.



TWO BLOCKS OF FLATS IN A CITY FAR FROM THE FRONT

Ternopil lies in western Ukraine, far from the front line. On the morning of 19 November 2025 it was one of the targets of a night-long attack of drones and cruise missiles on the whole country.

UKRAINE EVIDENCE HUB

VERIFIED RECORD

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18 Nov 2025, 18:00	A mass attack on Ukraine begins: 476 drones (about 300 of them Shahed-type) and 48 missiles — 40 Kh-101, 7 Kalibr, 1 Iskander-M — by the Air Force's count at 10:00 the next morning. B — Air Force of Ukraine, 19 Nov 2025 (via Ukrinform)
19 Nov 2025, morning	Kh-101 cruise missiles launched from strategic bombers — six Tu-95MS from Olenya, four Tu-160MS from Engels and Ukrainka, launch areas over Vologda and Astrakhan regions — hit two nine-storey residential buildings in Ternopil. B — Air Force of Ukraine, 19 Nov 2025 (via Ukrinform)
19 Nov 2025, 10:00	The Interior Minister reports 10 killed and 37 injured, 12 of them children; people are trapped in blocked flats; about 500 rescuers deployed. B — I. Klymenko, Telegram, via Ukrainska Pravda, 19 Nov 2025
19 Nov 2025, afternoon	25 killed, three of them children; 73 injured, 15 of them children. The city declares days of mourning for 19–21 November. B — Interior Ministry, via The Moscow Times, 19 Nov 2025; Ternopil city council, via The Page
19 Nov 2025	Russia's Ministry of Defence: 'All intended targets were hit and the objectives of the strike were achieved' — naming defence-industry and energy facilities and long-range drone storage sites in western Ukraine, not Ternopil. C — Russian MoD daily briefing, via The Moscow Times, 19 Nov 2025
19-20 Nov 2025	UN condemnation: the Secretary-General condemns the overnight Russian attacks; the Humanitarian Coordinator speaks of families losing loved ones 'from Kharkiv in the east to Ternopil'; the High Commissioner for Human Rights speaks of 'the horror of powerful long-range missiles'. A — UN Secretary-General on X (via Novyny.LIVE); M. Schmale (via RFE/RL); V. Türk (via Gulf News)
23 Nov 2025	The emergency service ends four days of search and rescue: 46 people rescued, seven of them children. B — State Emergency Service, via Interfax-Ukraine, 27 Nov 2025
by 27 Nov 2025	A 12-year-old girl dies after nine days in hospital; her mother was also killed. B — Mayor S. Nadal, Telegram, via Interfax-Ukraine
8 Dec 2025	Two people listed as missing are identified among the dead: 38 killed, eight of them children; three adults still missing. B — Ternopil Oblast Police (S. Ziubanenko), via Ukrainska Pravda, 8 Dec 2025

WHAT THE RECORD SHOWS

The Air Force of Ukraine reports that Kh-101 cruise missiles launched from strategic aviation hit residential apartment buildings in Ternopil. That night six Tu-95MS and four Tu-160MS bombers launched Kh-101s from over Russia's Vologda and Astrakhan regions.

One missile hit a nine-storey block on Stusa Street, the other a nine-storey block on 15 Kvitnia Street. The Stusa Street building cannot be restored; the 15 Kvitnia building, where two stairwells took the worst of the blast, may be repaired.

PHOTO SLOT · DRAFT

The damaged nine-storey building on Stusa Street in daylight, 19–20 Nov 2025 — DSNS Ternopil region, CC BY 4.0, with credit and link

Photo slot · official source with licence · no images of the dead or wounded

WHO WAS HURT

38 people killed, eight of them children, by the police count of 8 December 2025; three adults were still missing then. A 12-year-old girl died after nine days in hospital; her mother was also killed.

94 injured, 18 of them children. Over four days rescuers pulled 46 people from the rubble, seven of them children.

Sources: A — UN Secretary-General on X, 20 Nov 2025 (via Novyny.LIVE, Ukrainska Pravda); UN Humanitarian Coordinator M. Schmale, 19 Nov 2025 (via RFE/RL); UN High Commissioner for Human Rights V. Türk, Nov 2025 (via Gulf News). B — Air Force of Ukraine, 19 Nov 2025 (via Ukrinform); Ternopil Oblast Police (S. Ziubanenko), 8 Dec 2025 (via Ukrainska Pravda, ZAXID.NET, Fakty); State Emergency Service, 23–27 Nov 2025 (via Interfax-Ukraine); Interior Minister I. Klymenko, 19 Nov 2025; Mayor S. Nadal, Nov 2025. C — Ukrainska Pravda, Interfax-Ukraine, Ukrinform, The Moscow Times, The Page, Fakty, ZAXID.NET (19 Nov – 9 Dec 2025). RU — Russian Ministry of Defence, 19 Nov 2025 (via The Moscow Times). All accessed 30 Oct 2026.



TERNOPILTHE EVIDENCE, BY TIER

A CONSISTENT TIER B COUNT, A TIER A CONDEMNATION

The Ukrainian record — Air Force, police, emergency service and regional authorities — is consistent and was updated as bodies were recovered. The UN condemned the attack at the level of the Secretary-General.

UKRAINE EVIDENCE HUB
VERIFIED RECORD
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ESTABLISHED BY BODIES
WITH A MANDATE

UN Secretary-General, on X, 20 Nov 2025: 'I strongly condemn the overnight missile & drone attacks by Russia on several Ukrainian regions that reportedly killed at least 25 people, including three children' (the toll at the time). **A**

UN Humanitarian Coordinator for Ukraine M. Schmale, 19 Nov 2025: 'From Kharkiv in the east to Ternopil and the Ivano-Frankivsk Region in the west, families have lost loved ones'; UN High Commissioner for Human Rights V. Türk: 'the horror of powerful long-range missiles combined with waves of drones increasingly being used by Russian forces'. **A**

UKRAINIAN INVESTIGATION

Air Force of Ukraine, 19 Nov 2025: Kh-101 cruise missiles launched from strategic aviation hit residential buildings in Ternopil; 476 drones and 48 missiles launched at Ukraine overnight, 442 and 41 shot down or jammed. **B**

Ternopil Oblast Police, 8 Dec 2025: 38 killed, including eight children; three adults missing. State Emergency Service (end of search, 23 Nov 2025): 94 injured, including 18 children; 46 rescued, including seven children. **B**

INDEPENDENT INVESTIGATIONS

Ukrainska Pravda, Interfax-Ukraine, Ukrinform, ZAXID.NET, Fakty, 19 Nov – 9 Dec 2025: hour-by-hour figures as the toll rose from 10 to 38. **C**

The Moscow Times, 19 Nov 2025: the Russian Ministry of Defence statement and the afternoon toll of the Interior Ministry. **C**

THE NUMBERS — EVERY SOURCE, AS PUBLISHED

Figure	What it counts	Source · date · tier
38 · 8	killed · of them children	Ternopil Oblast Police, 8 Dec 2025 · B
94 · 18	injured · of them children	State Emergency Service, Nov 2025 · B
46	people pulled from the rubble in four days	State Emergency Service · B
10	strategic bombers launching Kh-101s that night	Air Force of Ukraine · B

PHOTO SLOT · DRAFT

Rescuers at the 15 Kvitnia Street building, 19–22 Nov 2025 — DSNS Ternopil region, CC BY 4.0

Photo slot · official source with licence

Killed, injured and rescued are Tier B. The number of children killed is eight in the police count of 8 December 2025; some international reports give seven. Injured figures in the first days ranged from 37 to 93 before the emergency service's count of 94. The UN figures (Tier A) are statements, not a verified UN casualty count.

Sources: A — UN Secretary-General on X, 20 Nov 2025 (via Novyny.LIVE, Ukrainska Pravda); UN Humanitarian Coordinator M. Schmale, 19 Nov 2025 (via RFE/RL); UN High Commissioner for Human Rights V. Türk, Nov 2025 (via Gulf News). B — Air Force of Ukraine, 19 Nov 2025 (via Ukrinform); Ternopil Oblast Police (S. Ziubanenکو), 8 Dec 2025 (via Ukrainska Pravda, ZAXID.NET, Fakty); State Emergency Service, 23–27 Nov 2025 (via Interfax-Ukraine); Interior Minister I. Klymenko, 19 Nov 2025; Mayor S. Nadal, Nov 2025. C — Ukrainska Pravda, Interfax-Ukraine, Ukrinform, The Moscow Times, The Page, Fakty, ZAXID.NET (19 Nov – 9 Dec 2025). RU — Russian Ministry of Defence, 19 Nov 2025 (via The Moscow Times). All accessed 30 Oct 2026.

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MISSILES LAUNCHED FROM RUSSIAN STRATEGIC BOMBERS

The Kh-101 is an air-launched cruise missile carried by Tu-95MS and Tu-160 strategic bombers of Russia's Long-Range Aviation. The Air Force of Ukraine names the bombers' airfields for that night; the crews and the aim points have not been published.

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Who	Role in the case	Proceedings	Sanctions · courts
Launch aircraft and crews Russian Long-Range Aviation	Six Tu-95MS (Olenya) and four Tu-160MS (Engels, Ukrainka) launched Kh-101s over Vologda and Astrakhan regions	Not identified	—
Kh-101 producers and component suppliers	Build the missile used on the two residential blocks	n/a	To be established; the hub tracks listings in Sanctions
Gen. Valery Gerasimov Chief of the General Staff	Command responsibility for the strike campaign against cities (position)	ICC arrest warrant, 24 Jun 2024 (energy campaign 2022–23); no charge for this strike	EU, US, UK, Canada (2022)

CHAIN OF RESPONSIBILITY

The weapon identifies the platform: Kh-101s are launched only from Russian strategic bombers, which places the launch with Long-Range Aviation units.

A cruise missile flies to programmed coordinates. Two residential buildings are where the missiles struck; an investigation should establish the aim points and the units.

The strike was one part of a night-long attack on the whole country; Russia's Ministry of Defence described the night's strikes as a single operation whose objectives were achieved.

THE RUSSIAN STATE'S OWN ACTS

Russian Ministry of Defence, 19 Nov 2025: 'All intended targets were hit and the objectives of the strike were achieved'; targets named as defence-industry and energy facilities and long-range drone storage sites in western Ukraine. Ternopil was not mentioned.

The same day the ministry reported that Ukraine had fired four ATACMS missiles at Voronezh (via RFE/RL).

The ICC warrant is cited for the chain of command, not for this strike. Unit identification requires an investigation.

Sources: A — UN Secretary-General on X, 20 Nov 2025 (via Novyny.LIVE, Ukrainska Pravda); UN Humanitarian Coordinator M. Schmale, 19 Nov 2025 (via RFE/RL); UN High Commissioner for Human Rights V. Türk, Nov 2025 (via Gulf News). B — Air Force of Ukraine, 19 Nov 2025 (via Ukrinform); Ternopil Oblast Police (S. Ziubanenکو), 8 Dec 2025 (via Ukrainska Pravda, ZAXID.NET, Fakty); State Emergency Service, 23–27 Nov 2025 (via Interfax-Ukraine); Interior Minister I. Klymenko, 19 Nov 2025; Mayor S. Nadal, Nov 2025. C — Ukrainska Pravda, Interfax-Ukraine, Ukrinform, The Moscow Times, The Page, Fakty, ZAXID.NET (19 Nov – 9 Dec 2025). RU — Russian Ministry of Defence, 19 Nov 2025 (via The Moscow Times). All accessed 30 Oct 2026.



'ALL INTENDED TARGETS WERE HIT'

Russia did not mention Ternopil. Its Ministry of Defence said every intended target was hit. Set against the record, that statement either names no target in Ternopil or counts two blocks of flats among the targets.

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RUSSIAN MINISTRY OF DEFENCE · DAILY BRIEFING · 19 NOV 2025

"All intended targets were hit and the objectives of the strike were achieved."

Russian MoD, 19 Nov 2025, via The Moscow Times

NO TARGET IN TERNOPII WAS NAMED; TWO BLOCKS OF FLATS WERE HIT

Kh-101 cruise missiles launched from strategic aviation hit two nine-storey residential buildings in Ternopil (Air Force of Ukraine, 19 Nov 2025); 38 killed including eight children (police, 8 Dec 2025); 94 injured including 18 children (State Emergency Service).

What the claim concedes: If every intended target was hit, the residential buildings in Ternopil were among the targets — or the claim is false.

RUSSIAN MINISTRY OF DEFENCE · 19 NOV 2025

"Defense industry and energy facilities that supported their operations ... long-range drone storage sites in western Ukraine."

Russian MoD, 19 Nov 2025, via The Moscow Times

NEITHER CATEGORY HAS BEEN ALLEGED FOR THE TWO BUILDINGS

No military object in or beside the buildings on Stusa Street and 15 Kvitnia Street has been named by anyone. Civilian objects are presumed civilian in case of doubt (AP I art. 52(3)).

What the claim concedes: Nothing about Ternopil — and explains nothing.

FAIR TO SAY

The ministry's statement covered the whole night's strikes on Ukraine, not Ternopil specifically; the hub does not assess the other sites it named.

The number of children killed differs between sources (eight, police; seven, some international reports); the police figure is used. Three adults were still missing on 8 December 2025.

Sources: A — UN Secretary-General on X, 20 Nov 2025 (via Novyny.LIVE, Ukrainska Pravda); UN Humanitarian Coordinator M. Schmale, 19 Nov 2025 (via RFE/RL); UN High Commissioner for Human Rights V. Türk, Nov 2025 (via Gulf News). B — Air Force of Ukraine, 19 Nov 2025 (via Ukrinform); Ternopil Oblast Police (S. Ziubanenکو), 8 Dec 2025 (via Ukrainska Pravda, ZAXID.NET, Fakty); State Emergency Service, 23–27 Nov 2025 (via Interfax-Ukraine); Interior Minister I. Klymenko, 19 Nov 2025; Mayor S. Nadal, Nov 2025. C — Ukrainska Pravda, Interfax-Ukraine, Ukrinform, The Moscow Times, The Page, Fakty, ZAXID.NET (19 Nov – 9 Dec 2025). RU — Russian Ministry of Defence, 19 Nov 2025 (via The Moscow Times). All accessed 30 Oct 2026.

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A BLOCK OF FLATS IS NOT A TARGET

Cruise missiles that strike two residential buildings, with no military object named in or near them, are either aimed at civilians or launched without the precautions the law requires — a violation in either case.

UKRAINE EVIDENCE HUB
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ESTABLISHED — BY BODIES WITH A MANDATE

Tier B: Kh-101 cruise missiles launched from Russian strategic aviation hit residential apartment buildings in Ternopil (Air Force of Ukraine, 19 Nov 2025); 38 killed including eight children (police, 8 Dec 2025); 94 injured including 18 children (State Emergency Service).

Tier A: the UN Secretary-General condemned the overnight Russian missile and drone attacks on several Ukrainian regions (20 Nov 2025).

PATTERN — WHAT THE RECORD SHOWS

The UN High Commissioner for Human Rights pointed to 'powerful long-range missiles combined with waves of drones increasingly being used by Russian forces' (Nov 2025).

The hub's case files record other strikes with cruise missiles on residential buildings and city centres, among them Vinnytsia (2022) and Dnipro (2023).

POSITION — UKRAINE'S QUALIFICATION

No qualification by a Ukrainian prosecutor for this strike has been located yet.

The hub's inference: an attack directed at civilians (Rome Statute art. 8(2)(b)(i)) or an indiscriminate attack (AP I art. 51(4)) — pending an investigation.

THE RULES THAT APPLY

AP I arts. 48, 51(2), 51(4), 52(3) and 57: distinction, the ban on attacks on civilians and on indiscriminate attacks, the presumption of civilian character, precautions in attack.

Rome Statute art. 8(2)(b)(i), (ii) and (iv); art. 28 on command responsibility.

WHAT WE DO NOT KNOW

The fate of the three adults still missing on 8 December 2025, and any later revision of the toll.

The aim points, the units and crews — and whether a prosecutor's case names them.

The exact time of the impacts, which the sources checked give only as 'morning'.

WHAT WE ASK

- Name the weapon and the aircraft.** In every Security Council statement on long-range strikes, name the Kh-101, the strategic bombers that launch it, and the cities hit.
- Protect the cities far from the front.** Supply air defence that covers regional centres in western Ukraine against cruise missiles.
- Sanction the missile chain.** List the producers of Kh-101 missiles, their component suppliers and the Long-Range Aviation units under every national regime.
- Support accountability.** Support the investigation and prosecution of those who ordered and carried out the strike on Ternopil.

Sources: A — UN Secretary-General on X, 20 Nov 2025 (via Novyny.LIVE, Ukrainska Pravda); UN Humanitarian Coordinator M. Schmale, 19 Nov 2025 (via RFE/RL); UN High Commissioner for Human Rights V. Türk, Nov 2025 (via Gulf News). B — Air Force of Ukraine, 19 Nov 2025 (via Ukrinform); Ternopil Oblast Police (S. Ziubanenکو), 8 Dec 2025 (via Ukrainska Pravda, ZAXID.NET, Fakty); State Emergency Service, 23–27 Nov 2025 (via Interfax-Ukraine); Interior Minister I. Klymenko, 19 Nov 2025; Mayor S. Nadal, Nov 2025. C — Ukrainska Pravda, Interfax-Ukraine, Ukrinform, The Moscow Times, The Page, Fakty, ZAXID.NET (19 Nov – 9 Dec 2025). RU — Russian Ministry of Defence, 19 Nov 2025 (via The Moscow Times). All accessed 30 Oct 2026.

